



**Avonmouth & Lawrence Weston Neighbourhood Partnership
Monday 26th June 2017**

Report of: Keith Houghton, Neighbourhood Partnership Co-ordinator.

Title: Avonmouth & Lawrence Weston NP Business Activities Report

Contact Telephone Number: 0117 922 2135

Recommendations:

1. The NP is asked to note the updates on the Traffic and Transport meeting held 2nd May 2017; in particular the NP Councillors to consider whether to ask the Highways team to deliver Scheme 9 at the Shirehampton/Kingsweston Road/Westbury Road junction or not **(Item 1.1)**
2. The NP Councillors are asked to approve the recommendation to allocate Plot M6 S106 of £16,879.82 to the LSTF cycling & walking scheme, Kingsweston Lane **(Item 1.2)**
3. The NP Councillors are asked to approve the re-allocation of the Valerian Close S106 of £14,856.72 to support the upgrading the bus stops on Shirehampton Green – installing real time information **(Item 1.3)**
4. The NP Councillors are asked to approve the allocation of Rockingham Lane S106 of £21,286.53 and £8,713.47 of Community Infrastructure Levy (CIL) to fund £30,000 to deliver a crossing at Kingsweston Lane roundabout/Long Cross **(Item 1.4)**
5. The NP is asked to note the progress around Play and parks and that the Environment Group proposes to continue in post-NP arrangements. **(Item 2.)**
6. To note the legal information in **Item 4**: due regard to Public Sector Equality Duty **Item 3**
7. The NP is asked to note that the £10,000 Wind Turbine fund allocation meeting has not happened and to consider the recommended course of action to take this issue forward **(Item 4)**
8. The NP is asked to note the importance of the Your Neighbourhood consultation, both for post-NP CIL arrangements and

broader impacts on neighbourhood facilities and to take part in the consultation and encourage wider community participation **(Item 5)**

9. The NC and NP are asked to note the latest S106 contributions and CIL contributions information (Item 10. To set a new date for a final event/meeting in June 2017 **(Item 6)**

Item 1: Traffic & Transport Activity decisions and updates:

A. Decisions

1.1 Improvement Scheme at Shirehampton Road/Kingsweston Lane/Westbury Lane junction:

At the 22nd March NP meeting the NP 'agreed that a public meeting / event should be held to explain why the original improvement schemes for the Shirehampton Road / Kingsweston Lane / Westbury Lane junction had been assessed as not being deliverable and to also discuss the potential new scheme 'Option 9' with residents.'

a. The background to this scheme is that the NP has approved £25,000 of its Neighbourhood Budget to deliver a scheme at this junction. The Highways team have explored 12 separate potential schemes to improve a range of issues with the junction, including accident levels, safer pedestrian crossings, improved bus facilities; improving the road surface and improving cycling facilities. See **Appendix 1 - Feasibility Study: Avonmouth and Kingsweston Neighbourhood Partnership.**



b. As a consequence a Traffic and Transport Sub-Group meeting was held on 2nd May 2017 (attended by 15 residents, 2 Councillors and 2 BCC officers). This meeting considered the one option which the Highways team is now offering to deliver at this junction. They also requested a meeting with the Senior Road Safety Engineer, Cath Boutwood, on site. See **Appendix 2 RS15003 Shirehampton Road / Kingsweston Road & 3: E16007-P02- Shirehampton Pedestrian Islands**

c. This on-site meeting took place on Tuesday 23rd May. Local Councillors and residents met with Cath Boutwood to explore the proposed scheme.

d. A subsequent conversation took place at the Sea Mills/Coombe Dingle Forum on Tuesday 13th June.

e. Highways have pointed out that the 2 schemes proposed to the NP originally were Scheme 5 and Scheme 12. Both have been rejected on both engineering/Quality Assurance grounds and on cost grounds. They are proposing that Scheme 9 is both feasible and affordable, while acknowledging its limitations. They are proposing to use the whole Road Safety budget for the City to deliver this scheme, which itself has been severely reduced in the February 2107 Budget cuts. Their assessment stresses that this scheme will deliver improvements to cycling facilities (mitigating the recorded cycle accidents at Westbury Road); road surface upgrades and pedestrian crossing improvements.

‘Option 9 (New deflections, widths and alignments) is a cheaper alternative that could provide some of the improvements required, but is unlikely to enable improvements for bus services or achieve more than modest accident reduction.’

f. Highways have asked the NP to let the team know if it wants the team to go ahead to deliver Scheme 9.

Recommendation: that the Councillors on the NP decide if they want to ask Highways to deliver Scheme 9 or not.

1.2 Allocation of Plot M6 S106 of £16,879.82 to the LSTF cycling & walking scheme, Kingsweston Lane and scheme progress

a. At its 22nd March 2017 meeting the NP Committee deferred a decision about allocation of the **Plot M6 S106 of £16,879.82** to support the delivery of the LSTF cycling & walking scheme along Kingsweston Lane, requesting

detailed information should now be prepared and councillors also advised that they needed clarity about the proposed costings and the overall position of the relevant budget(s), in order that they could take a fully informed decision on whether or not to support this option

b. At the 2nd May Traffic & Transport meeting Nick Pates, Senior Highways Officer, explained the upgrade costing and current identified budget and also the additional works which the Highways team aspires to deliver if the NP approved the allocation of the Plot M6 S106 of £16,879.82.

c. He explained that there was a cost of £8.4 million to reconstruct the carriageway along the A403. Efficient use of tendering released funding to construct walking/cycling upgrades along Kingsweston Lane – ‘we used the contingency from the main works’

d. Walking/Cycling upgrade costs on Kingsweston Lane:

- Civil Costs: £284k
- Oil Pipeline: £22k
- Ecology: £6k
- Fees: £41k

Total: **£353 + 15% contingency = £405k**

e. Delivery budget available:

Merebank S106: £68k
CAF: £20k
Challenge Fund: £310k

Total: **£398k**

f. Nick P explained that the Cycle Track will be delivered at the end of May and that the team will use this S106 to complete the scheme. In the event that the current scheme had funding left over he proposed that his team would deliver further improvements, such as

lighting the Kingsweston Lane Path.

There are other things we'd like to do such a fencing/ hedges in Avonmouth we'd have liked to put in.

He explained: ‘This funding could be re-directed to these outstanding actions. If this funding wasn't approved we'd still work to deliver these identified improvements but it would take longer.’

g. Having listened, the Traffic and Transport Sub-Group agreed to recommend that the NP Councillors approve the allocation of the £16,879.82

Recommendation: that the Councillors confirm the allocation of the Plot M6 S106 of £16,879.82 to support Kingsweston Lane Walking and Cycling scheme.

1.3 Re-allocation of the Valerian Close S106, £14,856.72

a. At its 22nd March 2017 meeting the NP Committee deferred a decision about allocation of the **Valerian Close S106, £14,856.72** to support the delivery of **upgrading the bus stops on Shirehampton Green – installing real time information**, requesting

‘definitive, written confirmation from Jim Cliffe (the Council’s S106 / planning obligations manager) that this sum could not be used instead to fund an improvement of the Shirehampton Road bus shelter opposite the Penpole Lane junction’

b. The NP Co-ordinator sought the opinion of Jim Cliffe on this matter and he responded:

‘The money must be spent on “The provision of sustainable transport measures in the immediate vicinity of the development”

I would concur that as the crow flies, both the Shirehampton Green bus stops and the bus stops opposite Penpole Lane are a very similar distance away from Valerian Close, and therefore an argument could be made for the funding to be applied to either of them. However following that logic you could also make a case for the monies being spent on the cycle path on the North Somerset side of the river.

My “reasonableness” test would conclude that whilst the stops opposite Penpole Lane are a similar distance from Valerian Close to the ones on Shirehampton Green, they are not easily accessible from the Valerian Close development. In fact, in reality you would have to walk virtually to the Shirehampton Green stops on your way to the ones opposite Penpole Lane. Given that the purpose of the contribution is to provide mitigation, it would be very difficult to sustain an argument for improving bus stops that were further away from the development (as far as

accessing the bus is concerned) at the expense of those that were nearer the development, particularly when they both serve the same route.

In simple terms – are people going to walk to / from the Shirehampton Green stops or the ones opposite Penpole Lane if they live in Valerian Close? The answer is the former as it is a shorter walk to get to.

Therefore I do not think an argument could be sustained for upgrading the stops opposite Penpole Lane as they would not be mitigating the impact of the development, and in reality are significantly further away from the development than those on Shirehampton Green when travelling on foot, in a wheelchair / buggy or by bicycle.'

c. This opinion was relayed to the 2nd May Traffic and Transport meeting, which subsequently agreed to recommend the allocation of this funding to be applied to Shirehampton Green bus stops

Recommendation: that the Councillors approve the re-allocation of the Valerian Close S106 of £14,856.72 to support the upgrading the bus stops on Shirehampton Green – installing real time information

1.4 Funding the 2017/18 Local Traffic Scheme: Kingsweston Lane pedestrian crossings at roundabout

a. The last NP meeting was uncertain about confirming the S106 funding (**Rockingham Lane S106 of £21,286.53**) for a new crossing at Kingsweston Lane by the Long Cross roundabout to support safer access to local schools, as this seemed not to be enough to deliver one crossing with additional works (estimated at £30,000 by Highways)

b. At the 2nd May T&T meeting this was re-considered and the meeting agreed to recommend asking the Councillors to confirm the provisional allocation of the Rockingham Lane S106 monies and to approve the allocation of a further **£8,713.47** from the NP's CIL monies to create a fund of £30,000 for delivering this scheme.

Recommendation: that the NP Councillors approve the allocation of the Rockingham Lane S106 of £21,286.53 and £8,713.47 of Community Infrastructure Levy (CIL) to fund £30,000 in total to deliver a pedestrian crossing provision at the junction of Kingsweston Lane/Long Cross to provide safer crossing routes to schools and general pedestrian use

B. Updates

1.5 The repair of the Iron Bridge across Kingsweston Lane

- The replacement elements for the new bridge are complete and in storage by BCC
- Peter Mann, the Service Director for Transport, has responded to a query from Cllr Don Alexander about the schedule for repair of the Iron Bridge as follows:

‘We have recently commissioned a structural assessment to investigate the bridge and undertake the design of its removal, full refurbishment and final reinstallation. This will require Listed Consent along with other ecological consents. This assessment work is not due to commence until **August 2017**. After this investigation work we will also have a better understanding of the potential cost of doing this although we do know that the works are likely to cost several hundred thousand pounds and therefore be beyond what is affordable in our current programme.

As the bridge is not strategic to the transport network, it is not currently a priority for funding from within the capital programme.

Temporary arrangements are in place on the alternative route which we believe provides safe crossing of Kings Weston Road - we have had no reported injury accidents at this site. The bridge is regularly checked and the scaffolding structure is inspected by BCC Bridge Engineers on a monthly basis.

Given the funding position I am unfortunately unable to tell you when the bridge will be able to be repaired, but this is certainly not possible within this financial year.

I'm sorry I cannot be more positive at this time.’

1.6 Penpole Lane NP Public Statement

a. The Traffic and Transport group discussed the Public Forum statement made at the December NP meeting about pedestrian safety along Penpole Lane.

b. The Group acknowledged that there are many difficulties resolving this matter – the range of different landowners along the Lane; the narrowness of the Lane itself and the cost of engineering works to improve walking and cycling for school users.

c. The group noted that Councillors have worked to deliver the following improvements:

- re-doing the management plan to keep the hedge around the Penpole bus stop down.
- Improvement work in the May Day holiday. Children have now used it because of the clearing

d. The group suggested exploring the option on whether the Lane could become a dual zone, as in cities? Could a shared space approach be used to deal with this issue?

e. They agreed that they wanted to take forward the route of exploring with the school and other stake holders ideas for innovative ways of improving the situation, including with parents and the schools young people.

This piece of work will need to be co-ordinated in the new arrangements for post-NP delivery

Item 2: Parks and Open spaces:

2.1. The Environment Sub-Group meeting took place on 20th February 2017.

2.2. The following active pieces of work are taking place:

Avonmouth:

- Richmond Terrace Play equipment: this is progressing – final designs have been sought from suppliers and will be consulted on with young people and residents. Installation will follow.
- Napier Square - the old equipment has been removed by BCC. Avonmouth Planning group have discussed the possibilities of a CAT process for Napier Square. No group of residents have come forward and expressed a wish to do this.

Lawrence Weston:

- East Lawrence Weston Play – no work is taking place regarding this issue until the results of the Ambition Lawrence Weston's consultation is known
- Mancroft Play area – 2 residents are taking the lead in producing a questionnaire to consult residents, and they are looking at potential funding for a redesign of the park and further equipment.
- Atwood Drive – Ambition Lawrence Weston are talking to Curco.

Shirehampton

- St Marys Recreation Ground - Work is ongoing to refine the local ideas for improving the Park and to identify potential sources of additional funding.

Sea Mills/Coombe Dingle

- Hallen Drive – Claudette McDonald has re-convened a meeting with residents to discuss the potential play area and community garden. She has since replied back to the group on all issues raised by them. In essence, BCC is offering to release some of the land to a community group to create a community garden and to maintain it as their responsibility. BCC will create and maintain a children's play area for young children on the site.

Future of the Environment Group – The group agreed that the group continues. They aim to organise a meeting for end of April. Ash Bearman agreed to feedback for Shirehampton, Lucy to feedback for Sea Mills and Roger for Lawrence Weston. Each will take responsibility to feedback on parks, playareas and green spaces for their area.

- Both St Mary's and East Lawrence Weston will need to identify additional funds to be able to deliver match to make effective use of the S106 allocated by the NP.
- Mancroft Park, East Lawrence Weston sites and St Mary's Shirehampton are all eligible for funding from Suez Landfill Communities Fund. This is the same Fund source as we approached successfully to fund Richmond Terrace play area.

Item 3: Legal Information

When councillors decide how the wellbeing fund (or any other NP Budget) is spent they should have due regard to the Public Sector Equality Duty that applies to all public bodies. This duty is contained in the Equality Act 2010 and came in to force on 6 April 2011. It replaces previous equality duties under the Sex Discrimination, Race Relations and Disability Discrimination Acts.

The duty means that councillors are required to have due regard to the need to:

- Eliminate unlawful discrimination, harassment and victimisation and other conduct prohibited under the Act
- Promote equality of opportunity between different groups
- Foster good relations between people from different groups

The duty covers the following protected characteristics:

- Disability
- Sexual orientation
- Age
- Gender reassignment
- Religion and belief
- Sex
- Race
- Pregnancy and maternity

It also applies to marriage and civil partnership, but only in respect of the requirement to eliminate discrimination and harassment.

Item 4: Decision making about the £10,000 Wind Turbine Fund

4.1 At the last meeting the NP requested that the NP Co-ordinator convenes the working group agreed in December's NP to consider the options for use of this £10,000 fund with the aim of bringing a recommendation for decision to the 20th

June NP meeting

4.2 Unfortunately a combination of election pressures and annual leave and post-NP transition work has pushed this back and the NPC has been unable to deliver this request

4.3 It's recommended, therefore, that this group should meet in the next month to consider the existing proposals and how a final decision on the use of this funding should be reached within the emerging post-NP arrangements.

Item 5: BCC 'Your Neighbourhoods' Consultation – 12th June to 5th September 2017

4.1 The NP will be aware that Full Council took a series of significant budget decisions to reduce BCC spending commitments in the Medium Term Financial Plan.

4.2 A number of these budget reductions are focused on neighbourhood services and provision. 'Your Neighbourhoods' sets out a series of proposals to achieve these budget reductions in the following service areas:

1. Bristol Community Links
2. Libraries
3. Public toilets
4. School crossing patrols
5. Withdrawal of funding for Neighbourhood Partnerships

4.3 Anyone with a disability or particular access needs can request alternative formats by contacting the [Consultation Team](#).

Wherever possible the Council wants citizens to take part online, but a limited number of paper copies are available from local libraries and our Citizen Service Point at 100 Temple Street.

In addition a series of public events in both the daytime and evenings are being set up and will be advertised which residents and organisations can attend.

4.4 The consultation is a key one for Neighbourhood Partnerships and is focused on arrangements for future decision making around CIL monies. At present CIL is decided within Neighbourhood Partnership areas. The future decision making will take place over much larger geographies – within 6 city areas; 4 city areas or within a single, city-wide area.

4.5 The consultation can be found at:

<https://www.bristol.gov.uk/council-spending-performance/your-neighbourhood-consultation-2017>

There is an interactive map which illustrates the impacts of each option and the cumulative impacts within the city's neighbourhoods of the options being put forward.

Item 6 : Latest Devolved Section106 Contributions and Community Infrastructure Levy contributions

6.1. Section 106: No new S106 contributions have been received since the last NP. The NP should note that Transport S106 contributing have accrued some interest and increased slightly in value over the previous NP report.

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| Avonmouth and Lawrence Weston Neighbourhood Partnership | | | | | |
| Devolved Section 106 monies held as at 30th April 2017 | | | | | |

| Site | Contact Officer | Current Contribution Value | Date to be Spent / Committed by | NP Sign off | Purpose of Contribution |
|---|--------------------------|----------------------------|---------------------------------|--|--|
| Parks | | | | | |
| Former Portway Day Centre, Shirehampton | Parks Operations Manager | £0 £7,620.97 | No Limit | March 22 nd 2016 allocated: £7,620.97 Improve park facilities for children & young people at St Mary's Rec | The provision of improvements to Parks and Open Spaces within one mile of the former Portway Day Centre, St. Bernards Road |

| Site | Contact Officer | Current Contribution Value | Date to be Spent / Committed by | NP Sign off | Purpose of Contribution |
|--|--------------------------|---|---------------------------------|--|--|
| | | | | Shirehampton | |
| Former Shirehampton Baths, Park Road, Shirehampton | Parks Operations Manager | <p align="center">£0 £23,910 <i>(was £25,010.51)</i></p> | No Limit | <p>March 22nd 2016 allocated: £23,910 Improve park facilities for children & young people at St Mary's Rec Shirehampton</p> | The provision of improvements to Parks and Open Spaces within one mile of Park Road |
| Valerian Close, Shirehampton | Parks Operations Manager | <p align="center">£0 £8,382.20 <i>(was £12,882.20)</i></p> | 27 Jan 2017 | <p>September 2013 allocated: £2,200 for 2 Litter/Dog waste bins at Portbury Social Club £2,300 for 2 benches in Springfield Park</p> <p>March 22nd 2016 allocated: £8,382.20 Improve park facilities for children & young people at St Mary's Rec Shirehampton</p> | The provision of improvements to Parks and Open Spaces within one mile of Valerian Close |

| Site | Contact Officer | Current Contribution Value | Date to be Spent / Committed by | NP Sign off | Purpose of Contribution |
|---|--------------------------|----------------------------|---------------------------------|---|---|
| Arbutus Drive / Westbury Lane junction, Coombe Dingle | Parks Operations Manager | £0 £9,717.61 | No Limit | March 22nd 2016 allocated: £9,717.61 to support provision of play facilities in East Lawrence Weston | The provision of improvements to Parks and Open Spaces within one mile of the Arbutus Drive / Westbury Lane junction |
| Transport | | | | | |
| Merebank, Kings Weston Lane, Avonmouth | Traffic Manager | £67,358.43 | No Limit | 14th Dec 2016 allocated to contribute to the LSTF cycling & walking scheme Kingsweston Lane, subject to sufficient external funding being found to deliver in full | The signalisation of the junction between Lakeside Link and Kings Weston Lane or for other transport initiatives within the vicinity of Merebank. |
| Plot M6, Cabot Park, Avonmouth | Traffic Manager | £16,879.82 | No Limit | NP previously requested that DVLA (owners) alter this so that it can be added to Merebank scheme above Jim Cliffe has not received a reply from DVLA. To ask Jim Cliffe to re-approach DVLA | The signalisation of the priority junction of Lakeside Link Road and Kings Weston Lane, Avonmouth |

| Site | Contact Officer | Current Contribution Value | Date to be Spent / Committed by | NP Sign off | Purpose of Contribution |
|--|---|----------------------------|---------------------------------|---|--|
| | | | | to seek permission to re-assign this S106 to the above Kingsweston Lane cycling and walking scheme –s | |
| Valerian Close, Shirehampton | Traffic Manager | £14,856.72 | 27 Jan 2017 | March 22nd 2016 allocated: £14,803.26 Upgrade of the Valerian Close bus stop (Portway) travelling in an inbound direction Subject to decision at Item 1.3, above | The provision of sustainable transport measures in the immediate vicinity of the development |
| Rockingham Park, Smoke Lane, Avonmouth / SB96 | Gareth Vaughan-Williams (Highway Services Manager) / Ed Plowden (Sustainable Transport Manager) | £21,286.53 | No Limit | Provisionally allocated to support delivery to crossings at Longcross/ Kingsweston Sept 2016 | The provision of traffic management and/or highways measures and/or improvements to public transport services and facilities within 2 miles of Rockingham Park, which the Council shall deem to be appropriate in consequence of the implementation of the development |
| | | | | | |

| Site | Contact Officer | Current Contribution Value | Date to be Spent / Committed by | NP Sign off | Purpose of Contribution |
|---|-----------------------------|----------------------------|---------------------------------|--|--|
| Other | | | | | |
| Former Portway Day Centre, Shirehampton | Community Buildings Officer | £13,362.18 | No Limit | Allocated to help out with improvements but not currently required | The provision improvement and / or maintenance of community facilities situated at Shirehampton Public Hall. |

6.2. Community Infrastructure Levy (CIL): No new CIL contributions have been received since December 2016

AVONMOUTH & LAWRENCE WESTON NEIGHBOURHOOD PARTNERSHIP

CIL monies held - 30 April 2017

Monies to be spent on measures to support the development of the Neighbourhood Partnership's area, by funding:

a) the provision, improvement, replacement, operation or maintenance of infrastructure; or

b) anything else that is concerned with addressing the demands that development places on an area

| Date Received | Application | Site Address | Amount |
|---------------|-------------|--|-----------|
| 31/10/13 | 13/03396 | 47 St. Marys Road, Shirehampton | £1,025.25 |
| 04/06/14 | 12/04448 | 1 to 2 Gloucester Road, Avonmouth ALLOCATED TO RICHMOND TERRACE PLAY EQUIPMENT | £2,550.00 |

| Date Received | Application | Site Address | Amount |
|----------------------|--------------------|--|-------------------|
| 12/11/14 | 13/03011 | 467 Portway, Shirehampton | £495.00 |
| 20/01/15 | 13/01051 | Napier Miles House, Kingsweston (1) | £1,361.70 |
| 12/03/15 | 12/03984 | 28 Springfield Avenue, Shirehampton | £367.50 |
| 13/04/15 | 13/01051 | Napier Miles House, Kingsweston (2) | £1,361.70 |
| 11/05/15 | 13/00117 | Portway Day Centre, St Bernards Rd, Shirehampton | £4,387.50 |
| 27/10/15 | 13/01051 | Napier Miles House, Kingsweston (3) | £2,042.55 |
| 09/05/16 | 13/01051 | Napier Miles House, Kingsweston (4) | £2,042.55 |
| 26/05/16 | 15/00024 | 55 to 57 St. Marys Road, Shirehampton | £2,160.13 |
| 09/09/16 | 15/05435 | 61 Arbutus Drive, Coombe Dingle | £4,568.71 |
| | | Total devolved to date | £22,362.59 |
| | | Total remaining to allocate | £19,812.59 |